A Mechanism for Dispute Resolution in the Iranian Construction Industry

Abdollah Saeb1,2, *Mohd Suhaimi Mohd Danuri2, Othman Mohamed2 and Norhanim Zakaria2

First submission: 23 January 2020; Accepted: 7 September 2020; Published: 30 July 2021


To link to this article: https://doi.org/10.21315/jcdc2021.26.1.10

Abstract: If disputes are not resolved promptly, they tend to become prolonged and escalated, creating a more complicated and less manageable scenario. Therefore, in this study, we formulated a mechanism for dispute resolution in the Iranian construction industry based on alternative dispute resolution methods. The formulated mechanism could aid disputing parties in the construction industry to settle their disputes more effectively and enhance dispute resolution methods in construction standard forms. To achieve this goal, we collected qualitative data using semi-structured interviews with 30 experts who were selected via purposive sampling method. We used MAXQDA software to manage and organise complete interview transcripts and facilitate the qualitative data analysis process. The proposed mechanism and guidance were finally validated using the survey questionnaire. Negotiation has equal potential for dispute resolution with different sources, and it is recommended as the first step in dispute resolution with any source. According to the results, we recommend a three-step resolution mechanism as follows: negotiation, a method based on sources of disputes and a hybrid method of adjudication and arbitration (Adj-Arb), as the appropriate mechanism for dispute resolution in the Iranian construction industry. Replacing arbitration with Adj-Arb in construction standard forms will have satisfactory results in resolving construction disputes and reply to growing criticism that arbitration is becoming more like litigation.

Keywords: Construction management, Iranian construction industry, Dispute resolution, ADR

INTRODUCTION

Construction projects are highly complex, where multiple parties are involved, which leads to frequent serious disputes (Lee et al., 2017). A significant amount of time and money spent by the disputing parties in litigation (LTSF [Litigation Trends Survey Findings], 2013; Cheung and Yiu, 2006) have led to the emergence of other dispute resolution methods (Mohd Danuri et al., 2015; Glasner, 2000; Treacy, 1995), which is called alternative dispute resolution (ADR) methods (Harmon, 2003). ADR is a term used for all those methods of dispute avoidance and resolution methods other than judicial determination. Nowadays, ADR methods are used widely in order to resolve disputes more efficiently, confidentially and at lower cost than that of litigation. Despite today ADR methods are used widely in order to resolve disputes more efficiently, increasing number of disputes and costs

1Fanavaran Jeghato Co., Miandoab, IRAN
2Department of Quantity Surveying, Centre for Building, Construction and Tropical Architecture (BuCTA), Faculty of Built Environment, University of Malaya, Kuala Lumpur, MALAYSIA
*Corresponding author: msuhaimi@um.edu.my

© Penerbit Universiti Sains Malaysia, 2021. This work is licensed under the terms of the Creative Commons Attribution (CC BY) (http://creativecommons.org/licenses/by/4.0/).
of resolving disputes indicate the need for further research in this area and to innovate new mechanism. Saeb (2018) suggests that in order to resolve disputes, one has to select ADR methods based on the source of disputes so that a resolution takes place quickly, cheaply and effectively.

Contractual issues are significant source of disputes in many projects (Hartman and Snelgrove, 1996; Jahren and Dammeier, 1990). Omoto, Kobayashi and Onishi (2002) concluded that most contractual disputes in construction industry stem from discord over interpretations. Kumaraswamy and Yogeswaran (1998) also indicated that sources of construction disputes are mainly related to contractual matters. Standard contracts provide enough common ground for contractual definitions, clarifications in construction operations and specific project requirements. Contractual knowledge is shared in standard contracts (Shin, 2000). Various standard contracts are used in the construction industry throughout the world. The most famous among them are those used by the International Federation of Consulting Engineers (FIDIC, for Fédération Internationale Des Ingénieurs-Conseils) and American Institute of Architects (AIA). The Dispute Adjudication Board and arbitration have been introduced by the FIDIC (Menassa, 2009; Peña-Mora and Tamaki, 2001). The AIA utilises the following methods: the architect's decision, mediation and arbitration (Demkin, 2001). The construction standard forms of contracts are proposed ladder methods for resolving disputes at different levels of escalation. The ladder process uses a range of ADR techniques sequentially. They are from non-binding to binding methods. A notable point is that the sequential use of different ADR methods can destroy the originally designed positive effects, especially with regards to time and cost (Saeb et al., 2020; Cheung, Suen and Lam, 2002). Moreover, some countries use their own unique form. The Iranian government's general conditions of contracts (GCC) provides for three dispute resolution methods: submitting an inquiry to the state's MPO (Management and Planning Organization), an expert decision and referring a dispute to the Technical Supreme Council for arbitration. However, these methods are impractical and ineffective (Saeb, 2012; Herisi, 2011). Therefore, shortcomings of the GCC in resolving disputes have led contractors to refer to litigation (Herisi, 2011).

The widespread use of standard contract forms and the destructive effects of inappropriate methods to resolve disputes, clearly highlights the importance of research in this area, enhancement standard form contract and creating innovation mechanism. Therefore, by improving and developing dispute resolution methods pertaining to the standard form contract, a significant number of construction disputes could be resolved quickly. This research formulates a mechanism for dispute resolution in the Iranian construction industry based on ADR methods for enhancement of the Iranian standard form contract which could help to solve problems within the Iranian context. The results of this study should contribute to the development of knowledge in this field. We propose negotiating, selecting dispute resolution methods based on source of disputes and a hybrid method of adjudication and arbitration (Adj-Arb) as a final solution, which can be replaced with arbitration in standard contracts and respond to criticisms of arbitration.
ADR

Figure 1 shows how dispute avoidance and resolution are classified in the construction industry and Figure 2 shows common construction dispute resolution methods under ADR.

![Figure 1](source: Saeb (2019))

![Figure 2](source: Saeb et al. (2018a))
Negotiation

Negotiation simply involves disputants bargaining to resolve a dispute. In a broad sense, virtually all forms of ADR are based on some form of negotiation. It is the most important tool available for managing and resolving disputes in construction projects, because it offers parties the flexibility of utilising discussion tools to convert the disputable conflicts into mutually advantageous agreements (Pena-Mora, Sosa and McCone, 2003). The importance of this method lies in the fact that parties have total control over the outcome of the negotiations. However, they should be willing to participate in competitive free negotiations that focus on finding “win-win” solutions rather than “zero-win” objectives.

Step Negotiation

This kind of negotiation provides the project participants with a method to start negotiation at the lowest possible organisational level. If the issue is not resolved at that level within a pre-specified time limit, then it is endorsed to a higher level in the management until a resolution is achieved (Pena-Mora, Sosa and McCone, 2003).

Expert Determination

Expert determination is a method “in which the parties to a dispute present arguments and evidence to a dispute resolution practitioner, who is chosen on the basis of their specialist qualification or experience in the subject matter of the dispute (the expert) and who makes a determination” (Sourdin, 2006). The process by which the expert structures the investigation is primarily governed by the expert and usually conditional on the type of dispute in question. The expert may meet privately with each party, together with both parties or determine the merits of the dispute purely through assessment of facts and statements. This process is normally binding but is dependent on the contractual situation of the parties (Gad, 2012).

Adjudication

The Housing Grants, Construction and Regeneration Act 1996 provides that a party to a construction contract has a right, at any time, to refer any dispute under the contract for adjudication (Ndekugri and Russell, 2005) The term “adjudication” is generally understood in the construction industry as a method of resolving disputes whereby the parties to a construction contract, as part of their contract, agree that a neutral third party, referred to as the “adjudicator”, will decide specific types of disputes in connection with their contract (McGaw, 1995). The provision of United Kingdom (UK) adjudication includes the following four aspects:

1. Time: It allows for 7 days for the appointment of the adjudicator. The decision must be given within 28 days of the referral unless the parties agree to extend.

2. Procedure: It is for the adjudicator to take the initiative in ascertaining the facts and the law. In other words, it was intended to be an inquisitorial rather than an adversarial system.
3. Binding nature of the decision: The decision is binding, unless and until determined by litigation, arbitration or agreement. In other words the decision has temporary finality.

4. Immunity of the adjudicator: Under the contract, the adjudicator is given immunity from suit, other than in cases of bad faith (Kennedy, 2008).

Adjudication is a dispute resolution process in which a neutral adjudicator decides a contractual dispute between the parties within a predetermined time limit, which is usually quite short. The adjudicator's decision is binding on the parties as a matter of contract. However, it is not usually final at the time it is given but may become so in certain circumstances if the contract so provides (Ross, n.d.). Either party may appeal the adjudicator's decision to court or arbitration, or indeed settle the dispute by mediation (Brooker and Lavers, 1997).

The time limit for the decision making is the distinguishing characteristic of adjudication. As there are understandable limits to the quantity of information which an adjudicator can assimilate within any given time period, it calls for focused submissions by the parties and considerable discipline by the adjudicator. It is often described as rough justice, but it depends on the time limit allowed, the quality of the submissions and the complexity of the issues the adjudicator is asked to determine. This matter is largely in the parties' hands. The adjudicator does what he can with what he is given within the available time, and is often given inquisitorial powers to facilitate proactively.

Adjudication has many of the characteristics of arbitration, except that the adjudicator is required to make his decision within a predetermined, but usually extendable, time limit. The adjudicator's decision is usually binding but not final, which means, it is enforceable even if a dissatisfied party subsequently refers the dispute afresh to a more final form of dispute resolution. The irony of this is that, assuming that the courts in the relevant jurisdiction are as willing to enforce adjudicators' decisions as they are in the UK, then the winner in adjudication generally gets to hold the disputed funds during any subsequent dispute resolution procedure.

Of the determinative procedures, with the possible exception of expert determination, adjudication by virtue of its speed will usually prove the most economic. The UK's enthusiasm for the construction adjudication has spread to Australia, New Zealand, Hong Kong, Singapore and Texas. The Construction Industry Payment and Adjudication Act of Malaysia received royal assent and became law on 18th June 2012 (Gould, 2012). Therefore, it is expected that adjudication will spread throughout the world.

Arbitration

Worldwide, arbitration is one of the most commonly used ADR techniques because knowledgeable experts in the field of construction disputes typically issue the decisions. These decisions are impartial, final and binding on the parties (Pena-Mora, Sosa and Mccone, 2003).

Typically, the proceedings are administered by an organisation, such as the American Arbitration Association (AAA), which will have specific rules for the process (Nelson, 2003). However, parties may set up their own rules in the contract
as long as both parties agree with those rules. Final decisions of the arbiter are final, binding and generally not reviewable by the court system (Stipanowich, 1987).

When the construction industry became disenchanted with the time and costs of litigating disputes, it turned to arbitration (Steen and MacPherson, 2000; Cronin-Harris, 1995). Arbitration is a contractual dispute resolution mechanism. Arbitration clauses have been used in standard agreements since 1871 (ASFE [Associated Soil and Foundation Engineers], 1988) and for many years, they were used as the only alternative to litigation (Stipanowich, 1997). The clauses have been incorporated into standard contracts published by the AIs since 1915 (Trecy, 1995) and by the Associated General Contractors (DiDonato, 1993). They are widely used in the construction industry today for both private and public contracts.

Initially, arbitration was thought to be an inexpensive, efficient, prompt, private and informal process, with decisions made by experienced industry professionals (Braun, 1998). Arbitration, like litigation, is a confrontational and adversarial process with a win-lose premise (ASFE, 1988). Both can be expensive and lengthy (Gillie et al., 1991) and both involve a significant delay from the time the dispute arises until the presentation of facts to others for a binding decision (Shadbolt, 1999). Thus, arbitration has recently received sharp criticism from academicians and practitioners alike. Anecdotes about the process, the arbitrators and the decisions have shown that arbitration proceedings are becoming more and more like litigation (Erdi and Ozdemir, 2013; Groton, Blumenfeld and Ratterman, 2005; Trantina, 2003). Despite the growing criticism, arbitration remains the preferred ADR (Kangari, 1995). According to Gad and Shane (2017), arbitration is most recommended in all project conditions except in projects with high trust, where negotiation is recommended. Arbitration also remains a standard part of the AIA and Associated General Contractors of America (AGC) documents.

Arbitration in the Civil Procedure Code of Iran

The Civil Procedure Code deals with the litigation, arbitration and compromise process. All those who have the capacity to raise a dispute may refer to one or more arbitrators according to an agreement, if discussed in the court and at any stage (ICPC [Iranian Civil Procedure Code], 2000). Dealers may be required, during their deal, to refer any dispute to arbitration and may also select their desired arbitrator(s) before or after the dispute or may compromise through a separate contract (ICPC, 2000).

According to Note §455, in all cases of referral to an arbitrator, both parties may select the arbitrator(s) or may leave that to a third party or court. The length of arbitration can be as long as the parties have agreed on in the contract, but if the parties did not define any period, it would last for three months commencing from the date of reference of the claim to arbitration. The duration may be extended by agreement (ICPC, 2000).4

Although it has been over 100 years since arbitration provisions have been passed in Iran, this method has not been developed officially and as it should have been (Yousefzade, 2004). Arbitration is a traditional method in Iran but is uncommon and rare (Dorri, 2014; The World Bank, 2011; Darvishi, 2005; Katozeyan, 2003; Ranjbar, 2003).
CONSTRUCTION DISPUTE RESOLUTION UNDER IRANIAN GCC

Aiming to establish an integrated system to create investment plans and projects, the State Technical and Executive System (TES) was approved by the Board of Ministers in 2006. TES is in charge of the managerial regulations, processes, standards, technical criteria, terms and conditions, procedures and manuals used to design and operate investment plans and projects (MPO, 2006).

The State MPO is responsible for preparing and codifying similar contracts, relevant policies and manuals, monitoring the implementation of construction projects, recognising qualifications and issuing operating licenses for technical and executive agents such as contractors and consultants (President Deputy in Strategic Planning and Control, 2015).

The methods to resolve disputes in construction projects approved by the Board of Ministers in 1998 have been included in Article 53 of the GCC. According to this article, if any dispute arises while performing or interpreting the context of contract between two parties, both parties can ask for an inquiry from the State MPO or refer to Expert Decision to solve the problem rapidly before referring the dispute to arbitration of the Technical Supreme Council (Majlis, 1972). The Technical Supreme Council is one of the councils of the State MPO, consisting of three members, all of whom are appointed by the agreement of the Advisor Minister, Chief of State MPO and Board of Ministers (Majlis, 1972). Figure 3 summarises the GCCs outlined by the Iranian government (Saeb et al., 2020). However, these suggested methods for dispute resolution in the GCC are rather impractical and ineffective (Saeb, 2012; Herisi, 2011).

Figure 3. Iranian Government's General Conditions of Contracts
Source: Saeb (2019)
The convey of claims about public properties to be referred to for arbitration must be approved by the Board of Ministers and the Islamic Consultative Assembly must be notified. If the claimant is a foreigner, then the important interior affairs must be approved by the Islamic Consultative Assembly. The important affairs may be defined by the law (Saeb et al., 2020). Arbitration of the Technical Supreme Council is structured in such a way so as to bypass Article 139 of the Iranian Constitution. Arbitration of the Technical Supreme Council is a binding arbitration. However, the arbitration award will be null and unenforceable in the following cases (ICPC, 2000):

1. The award is against principles and rules causing the right.
2. The arbitrator has decided on something different from the subject of arbitration.
3. The arbitrator has decided beyond his/her authorities. In these cases, only some part of the award will be nullified which is beyond the arbitrator’s authorities.
4. The arbitration award is issued and announced after the deadline.
5. The arbitration award is against legally accurate records of real estates or of parties in the notary public.
6. Arbitrators are awarded but have not been authorised.
7. The arbitration contract has been invalid.

If the cases mentioned above occur, then both parties may refer to the court submitted to for the claim for arbitration or another competent court to address the claim within 20 days after notification of the arbitration award and ask to nullify the arbitration award. Under these circumstances, the court is required to address the request and nullify the arbitration award. Therefore, arbitration awards will fail to consider the main claim and certainty in the nullification of the order (ICPC, 2000).

METHODOLOGY

In this study, we formulated a mechanism for dispute resolution in the Iranian construction industry. To achieve this goal, we collected qualitative data through semi-structured interviews with 30 experts involved in five construction disputes in Iran. Parties to the conflicts included contractors, owners, consultants, official experts and lawyers (six interviewers from each group). Table 1 shows the experts’ attributes. Selection of different groups from different locations (nationwide), adherence to data collection strategies and linkage of qualitative research to the existing literature and theories in qualitative research increase the validity of this study (Saunders et al., 2011). Involvement with construction conflicts or disputes or special experience in this field was the criterion used to sample individuals from the above groups. For the interviews, a purposive sampling scheme was followed, which enables people to rely on their judgment to select cases that are best suited to their research question(s) and objectives. One such sample with a purpose has been considered in a previous study (Saunders et al., 2011).
<table>
<thead>
<tr>
<th>Interviewee Codes</th>
<th>Document Group</th>
<th>Year of Experience</th>
<th>Degree</th>
<th>Field of Degree</th>
</tr>
</thead>
<tbody>
<tr>
<td>E1</td>
<td>Lawyer</td>
<td>8</td>
<td>Doctorate</td>
<td>Private law</td>
</tr>
<tr>
<td>E2</td>
<td>Lawyer</td>
<td>7</td>
<td>Master</td>
<td>Private law</td>
</tr>
<tr>
<td>E3</td>
<td>Lawyer</td>
<td>7</td>
<td>Doctorate</td>
<td>Private law</td>
</tr>
<tr>
<td>E4</td>
<td>Lawyer</td>
<td>8</td>
<td>Doctorate</td>
<td>Private law</td>
</tr>
<tr>
<td>E5</td>
<td>Lawyer</td>
<td>10</td>
<td>Master</td>
<td>Penal law</td>
</tr>
<tr>
<td>E6</td>
<td>Lawyer</td>
<td>10</td>
<td>Master</td>
<td>Private law</td>
</tr>
<tr>
<td>E7</td>
<td>Official expert</td>
<td>30</td>
<td>Graduate</td>
<td>Civil-water</td>
</tr>
<tr>
<td>E8</td>
<td>Official expert</td>
<td>40</td>
<td>Master</td>
<td>Construction</td>
</tr>
<tr>
<td>E9</td>
<td>Official expert</td>
<td>20</td>
<td>Master</td>
<td>Architecture</td>
</tr>
<tr>
<td>E10</td>
<td>Official expert</td>
<td>30</td>
<td>Graduate</td>
<td>Civil engineering</td>
</tr>
<tr>
<td>E11</td>
<td>Official expert</td>
<td>40</td>
<td>Master</td>
<td>Construction</td>
</tr>
<tr>
<td>E12</td>
<td>Official expert</td>
<td>20</td>
<td>Graduate</td>
<td>Civil engineering</td>
</tr>
<tr>
<td>E13</td>
<td>Contractor</td>
<td>30</td>
<td>Master</td>
<td>Construction</td>
</tr>
<tr>
<td>E14</td>
<td>Contractor</td>
<td>15</td>
<td>Graduate</td>
<td>Civil engineering</td>
</tr>
<tr>
<td>E15</td>
<td>Contractor</td>
<td>34</td>
<td>Master</td>
<td>Construction</td>
</tr>
<tr>
<td>E16</td>
<td>Contractor</td>
<td>25</td>
<td>Master</td>
<td>Foundation</td>
</tr>
<tr>
<td>E17</td>
<td>Contractor</td>
<td>10</td>
<td>Master</td>
<td>Architecture</td>
</tr>
<tr>
<td>E18</td>
<td>Contractor</td>
<td>20</td>
<td>Graduate</td>
<td>Civil engineering</td>
</tr>
<tr>
<td>E19</td>
<td>Consultant</td>
<td>12</td>
<td>Master</td>
<td>Structures</td>
</tr>
<tr>
<td>E20</td>
<td>Consultant</td>
<td>25</td>
<td>Master</td>
<td>Civil engineering</td>
</tr>
<tr>
<td>E21</td>
<td>Consultant</td>
<td>8</td>
<td>Doctorate</td>
<td>Construction</td>
</tr>
<tr>
<td>E22</td>
<td>Consultant</td>
<td>14</td>
<td>Master</td>
<td>Architecture</td>
</tr>
<tr>
<td>E23</td>
<td>Consultant</td>
<td>15</td>
<td>Master</td>
<td>Earthquake</td>
</tr>
<tr>
<td>E24</td>
<td>Consultant</td>
<td>15</td>
<td>Graduate</td>
<td>Civil engineering</td>
</tr>
<tr>
<td>E25</td>
<td>Owner</td>
<td>17</td>
<td>Master</td>
<td>Structures</td>
</tr>
<tr>
<td>E26</td>
<td>Owner</td>
<td>22</td>
<td>Graduate</td>
<td>Civil engineering</td>
</tr>
<tr>
<td>E27</td>
<td>Owner</td>
<td>15</td>
<td>Master</td>
<td>Structures</td>
</tr>
<tr>
<td>E28</td>
<td>Owner</td>
<td>15</td>
<td>Graduate</td>
<td>Civil engineering</td>
</tr>
<tr>
<td>E29</td>
<td>Owner</td>
<td>32</td>
<td>Graduate</td>
<td>Law</td>
</tr>
<tr>
<td>E30</td>
<td>Owner</td>
<td>20</td>
<td>Master</td>
<td>Project management</td>
</tr>
</tbody>
</table>
In this study, snowball sampling was also applied. Snowball sampling is a subcategory of the purposive sampling method. It begins with identifying the individuals who meet the criteria for being included in this study. Individuals are asked to recommend similar individuals who meet the same criteria. MAXQDA software (VERBI GmbH, Berlin, Germany) was used to manage and organise complete interview transcripts and facilitate the qualitative data analysis process. Figure 4 shows the steps taken in the qualitative data analysis.

**RESULTS AND DISCUSSION**

Based on the literature review and the research finding, a three-step mechanism was followed for dispute resolution in the Iranian construction industry: negotiation, proving and impel and Adj-Arb. The proposed mechanism and guidance were finally validated using the questionnaire survey.
Proper Method to Resolve Disputes in Iranian Construction Industry

Majority of the respondents proposed an independent, organisational and professional arbitration by an arbitration panel made up of two experts and one lawyer as a final solution. However, the characteristics that they defined for the arbitration show their purpose indeed is adjudication then arbitration or a hybrid method of Adj-Arb. This is because they emphasised the time limits and the revisable binding sentences at the head office.

In the following table, the codes, categories and the defined criteria for the recommended method are explained and displayed with some text passages of the expert participant opinions. Table 2 shows the results. This table gives an order to the categories following the frequency of the experts’ mention about it.

Table 2. Coding Defining Criteria for the Recommended Method for Resolving Construction Disputes

<table>
<thead>
<tr>
<th>Codes Ranked by Frequencies</th>
<th>Number of Experts</th>
</tr>
</thead>
<tbody>
<tr>
<td>C1: An independent, organisational and professional arbitration</td>
<td>21</td>
</tr>
<tr>
<td>C2: The sentence released through a 3-member panel of which two are experts and one is a lawyer</td>
<td>16</td>
</tr>
<tr>
<td>C3: The sentence should be binding but can be revised at the head office</td>
<td>15</td>
</tr>
<tr>
<td>C4: All stages of dispute resolution should have appropriate time-scheduling</td>
<td>8</td>
</tr>
<tr>
<td>C5: It should have branches in all states of the country</td>
<td>7</td>
</tr>
</tbody>
</table>

**C1: An independent, organisational and professional arbitration**

"The best way is to establish a specialised and independent arbitration body." (E1)

"I suggest a well-regulated organised and specialised arbitration on a timely basis." (E2)

"A professional and structured organisation with a special panel consisting of technical and legal experts to handle disputes." (E20)

"An organisation led by a specialised arbitration panel of technical and legal experts." (E22)

"An arbitration panel with the required expertise and organisational arrangement." (E23)

"A specialised organisation wherein a panel of experts undertake the arbitration process." (E30)
C2: The sentence released through a 3-member panel of which 2 are experts and 1 is a lawyer

"...to be governed by a three-member panel consisting of an ex-contractor expert, an ex-owner expert and a lawyer." (E1)

"I recommend a three-member panel of two experts and a lawyer for organisational arbitration." (E10)

"Professional and organised Arbitration by an arbitration panel made up of two experts and one lawyer." (E11)

"Arbitration by a three-member board made up of two experts and one lawyer." (E12)

C3: The sentence should be binding but can be revised at the head office

"Arbitration with binding decisions… binding but revisable." (E3)

"The panel should then follow a well-defined timing and be provided with the right to make binding yet revisable decisions." (E10)

"Professional and organised arbitration... it must have branches in different provinces, with its decisions revisable at the head office." (E11)

"An organisation led by a specialised arbitration panel of technical and legal experts, with decisions made preliminary in provincial branches and finalised at the head office." (E22)

"Arbitration by a specialised and independent arbitral panel making binding yet revisable decision(s)." (E29)

"The organisation must establish branches in different provinces with their decisions being revisable at the head office." (E30)

C4: All stages of dispute resolution should have appropriate time-scheduling

"...with binding decisions to be made on exact schedules." (E3)

"I suggest binding arbitration made on exact schedules." (E4)

"Arbitration…at exact timing." (E12)

"I recommend organised and professional arbitration to be made on exact schedules." (E19)

"All processes should be defined clearly within a limited time window." (E20)
C5: It should have branches in all states of the country.

"This independent agency should have branches in all provinces of the country." (E1)

"It must have branches in all provinces, with its decisions being binding yet revisable." (E7)

"The arbitration body must establish branches in all provinces, with the decisions being revisable at the head office." (E17)

The proposed mechanism for dispute resolution in Iranian construction

According to the Oxford dictionary, a mechanism means a natural or established process by which something takes place or is brought about. The term "mechanism" is quite common in social since and has a long history, but it is nearly always used in a casual everyday sense (Hedstrom and Swedberg, 1998). A mechanism is an institution, procedure, or game for determining outcomes (Maskin, 2008). The mechanism converts an input to an output and in a dispute resolution mechanism, disputes (input) end with an agreement or a definite sentence (output). Mechanism design is a methodology which employs structured procedures to give the parties incentives to reach agreement and mechanisms constitute algorithmic altering rules that reduce if not eliminate inefficient transaction costs (Brams and Mitts, 2012). It is the art of designing the rules of the mechanism so that a desirable outcome is reached despite the fact that each agent acts in his own self-interest (Sandholm, 2003). A dispute resolution mechanism is the use of structured procedures to reduce transaction costs and social externalities (Brams and Mitts, 2012). According to Friedman (Friedman, 1969), a legal viable mechanism normally consists of two main elements: structural and substantive. Structural elements are the forms and process and substantive elements are the laws such as the rules and doctrine (Mohd Danuri et al., 2016) applied to formulating a viable legal system in the Malaysian construction industry. Figure 5 shows formulating a viable dispute resolution mechanism for the Iranian construction industry. In the following extraction, the proposed mechanism from the research results and the mechanism rules conformity with the current rules and laws are explained.

Process Negotiation: It is a method based on the sources of disputes and Adj-Arb. The importance of negotiation to solving construction disputes in literature has been previously emphasised by many researchers. For example, according to Saeb (2019), negotiation to resolve disputes with different sources in the construction industry has a high potential. The author also suggested selecting dispute resolution methods based on the source of dispute.

In this study, majority of the research participants proposed arbitration as final resolution for construction disputes. However, their defined characteristics for the arbitration show their purpose, which is a hybrid method of Adj-Arb. This is because they emphasised time limits and the reversible binding sentences at the head office.

Form: In this mechanism, referring to the next step does not require the passing and documenting of the previous step. For example, each party may, without using dispute resolution methods based on the sources of the disputes (Step 2), refer to Adj-Arb. This is because using a range of ADR techniques sequentially may destroy
the original design that achieves positive effects, especially with regards to time and cost (Saeb et al., 2018a; 2018b). The remarkable thing that can be deduced from the three-step mechanism is that respondents offered three different levels to resolving disputes: convincing level (negotiation), proving and impel level (shortcut methods) and forcing level (Adj-Arb).

**MECHANISM ELEMENTS**
- Final output of the mechanism is binding and provided by the contractual mechanism.
- It supports by the Arbitration Rules of Iranian Civil procedure.
- Time limits of the UK adjudication and Procedure Code of Iran had been used for mechanism scheduling.
- To use the final step of the proposed mechanism (Adj-Arb) in public projects, the Adj-Arb method must be approved by the cabinet or a legal reform is need.
- To accommodate and support the mechanism to be included in standard contracts such as the GCC.

**FORM**
- Negotiation.
- A method based on the sources of the disputes.
- Adj-Arb.

**PROCESS**
- Referring to the next step does not require the passing and documenting of the previous step.
- Three different levels to resolving disputes namely: Convincing level (negotiation), Proving and impel level (shortcut methods) and Forcing level (Adj-Arb).

**SUBSTANTIve ELEMENTS**
- For dispute resolution, Steps 1 and 2 are optional and may be employed by mutual agreement but referring to Step 3 is compulsory, which is provided by the contractual mechanism. The main and final part of this mechanism is the Adj-Arb method, which is a hybrid binding method. Binding methods for resolving construction disputes were emphasised by the participants of this research. Adj-Arb supports by the Arbitration Rules of Iranian Civil Procedure. Arbitration is the most well-known method in the Iran of all other ADR methods (Hartman and Snelgrove, 1996).

Time limits of the UK adjudication and Procedure Code of Iran had been used for mechanism scheduling as follows. Designed scheduling was confirmed in the validation phase.

1. Time of provincial adjudication: Allows 7 days for the appointment of the adjudicator(s). The decision must be given within 28 days of the referral unless the parties agree to extend.
2. Appeals and adjudication reviews made by the provincial adjudicator should be submitted within 20 days.

**Figure 5. Formulating a Viable Dispute Resolution Mechanism for the Iranian Construction Industry**
3. Time of arbitration: Three months is required from the date of the submission of appeals to the arbitration date. The duration may be extended by the agreement.

4. According to the constitution of Iran, every arbitration mechanism to resolve disputes in public projects must be approved by the cabinet (Saeb, 2019). Therefore, to use the final step of the proposed mechanism (Adj-Arb) in public projects, the Adj-Arb method must be approved by the cabinet, or a legal reform is needed to accommodate and support the mechanism to be included in standard contracts such as the GCC.

Figure 6 shows the proposed mechanism. The following steps explain the mechanism.

**Figure 6. Proposed Mechanism for Dispute Resolution in Iranian Construction**
Step 1 is negotiation (convincing level; mutually advantageous agreements): Negotiation has equal potential for dispute resolution with different sources. It has potential for resolving any construction dispute as high level or average level (Saeb, 2019). Therefore, negotiation is the first step in dispute resolution with any source.

Step 2 is selecting the shortcut method by considering the source of the dispute (proving and impel level; one side impel [push] the other side to accept the demands by referring to third party advice):

1. To resolve disputes with contractual sources, inquiring for transparency (as recommended by Saeb [2019]). Inquiring from the authority who provided the contract documents for transparency concerning issues disputed is also recommended. In the first contract, parties attempt to show transparency and dispel the misunderstanding.

2. To resolve disputes with the contractor’s behaviour as a disputed source: Parties can use expert determination before referring to arbitration if they are looking for faster options.

3. To resolve disputes with the owner’s behaviour as a disputed source: Step "Negotiation" is advisable for resolving disputes when the source of the dispute is the owner’s performance.

4. To resolve disputes with uncertain sources: As an initial solution, most respondents suggested referring to the organisation which issued the standard regulations and circulars to the owners and contractors. This organisation can solve the problem by issuing appropriate circulars (in Iran, it is the Management and Planning Organization) (Saeb, 2019).

Step 3 is the Adj-Arb (forcing level; the final and binding decision): An independent, organisational and professional arbitration by an arbitration panel made up of two experts and a lawyer as the final solution. However, the characteristics that they defined for the arbitration show their purpose indeed is adjudication then arbitration or a hybrid method of adjudication then arbitration (Adj-Arb). This is because they emphasised time limits and the revisable binding sentences at the head office.

Adj-Arb is a hybrid method of adjudication and arbitration. It is professional in construction disputes and has branches in all provinces. Disputes in each province are handled by Adj-Arb branches in the same province. Provincial branches follow of the criteria of adjudication. Hence, investigation and decision making should be done in a time limit. The decision of the branch is also revisable in Adj-Arb. The centre of Adj-Arb follows the arbitration criteria and makes a definitive sentence (refer to previous section).

VALIDATION OF THE MECHANISM

The proposed mechanism and guidance were finally validated using the questionnaire survey. A total of 15 respondents were selected from various types of construction disputes involved groups such as contractors, owners, consultants, official expert and lawyers. A combination of groups for feedback and validation was to ensure the concept of accuracy and reliability which appear to underpin
the validity and reliability of the research finding (Winter, 2000). The questionnaires were sent by email and were followed-up by the telephone. The respondents were selected by the process of interview (three respondents from each group). This was to ensure that they already had an understanding of the research study and to achieve continuity and validity of the information about the dispute resolution mechanism. Participants were selected to confirm that they had been provided with accurate information and detailed data for the mechanism. They showed their enthusiasm in research topic (Mohamed, 2014). Creswell (2009) also suggested that to determine the authenticity of the findings, specific items should be returned to the participants (member checking).

The mechanism of validation was measured through the questionnaire based on five variables namely, "Reasonable structure", "Suitable rules", "Capability of acceptance in the construction industry", "Appropriateness for the construction industry" and "Usefulness of the mechanism", with an interval measurement from 1 to 5 (1 = Very useful; 2 = Useful; 3 = No opinion; 4 = Less useful; 5 = Not useful at all). Table 3 shows the mean score of each variable. The "Usefulness of the mechanism" had a mean score of 1.13, "Reasonable structure of mechanism" had a mean score of 1.2, "Suitable rules" and "Appropriateness for the construction industry" had a mean score of 1.27 and "Capability of acceptance in the construction industry" had a mean score of 1.47.

<table>
<thead>
<tr>
<th>Variable</th>
<th>N</th>
<th>Minimum</th>
<th>Maximum</th>
<th>Mean</th>
<th>Std. Deviation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reasonable structure</td>
<td>15</td>
<td>1.00</td>
<td>2.00</td>
<td>1.2000</td>
<td>0.41404</td>
</tr>
<tr>
<td>Suitable rules</td>
<td>15</td>
<td>1.00</td>
<td>2.00</td>
<td>1.2667</td>
<td>0.45774</td>
</tr>
<tr>
<td>Capability of acceptance</td>
<td>15</td>
<td>1.00</td>
<td>2.00</td>
<td>1.4667</td>
<td>0.51640</td>
</tr>
<tr>
<td>Appropriateness</td>
<td>15</td>
<td>1.00</td>
<td>2.00</td>
<td>1.2667</td>
<td>0.45774</td>
</tr>
<tr>
<td>Usefulness</td>
<td>15</td>
<td>1.00</td>
<td>2.00</td>
<td>1.1333</td>
<td>0.35187</td>
</tr>
</tbody>
</table>

CONCLUSION

Despite the fact that there are some codified laws in arbitration and compromise within the Iranian legal framework, they are limited in use. Therefore, the litigation process remains as the main method for resolving disputes though it has severe disadvantages including damages to relationships, high cost and time-consuming. Majority of the respondents proposed an independent, organisational and professional arbitration by an arbitration panel made up of two experts and a lawyer as a final solution. However, the characteristics that they defined for the arbitration show their purpose indeed is adjudication then arbitration or a hybrid method of Adj-Arb.

Despite the growing criticism, arbitration is becoming more like litigation. Arbitration is still the preferred ADR method which is now a standard part of general construction forms. Replacing arbitration with Adj-Arb will have satisfactory results
in resolving construction disputes. Our results showed a three-step mechanism including: negotiation, a method based on the sources of the disputes and Adj-Arb, as the appropriate mechanism for dispute resolution of the Iranian construction industry. The results of this study should enhance the dispute resolution methods in the construction industries’ standard forms which are widely used around the world.

NOTES

1. Article 454 of Iranian Civil Procedure Code in General and Revolutionary Courts.
2. Article 455 of Iranian Civil Procedure Code in General and Revolutionary Courts.
4. Article 484 of Iranian Civil Procedure Code in General and Revolutionary Courts.
5. Articles 489 and 490 of Iranian Civil Procedure Code in General and Revolutionary Courts

REFERENCES


